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Message Text

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PAGE 01 NICOSI 01938 141027Z

12
ACTION NEA-12

INFO OCT-01 EUR-25 IO-13 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SPC-03

SS-15 USIA-15 ACDA-19 MBFR-04 SAJ-01 DRC-01 /147 W
---------- 092170
R 140940Z SEP 73
FM AMEMBASSY NICOSIA
TO SECSTATE WASHDC 7784
INFO AMEMBASSY ANKARA
AMEMBASSY ATHENS
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USEUCOM
USMISSION NATO
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C O N F I D E N T I A L NICOSIA 1938

EO 11652 GDS

TAGS: PINT, PFOR, CY, GR, TU, UK
SUBJECT: INTERCOMMUNAL TALKS SNAG

REF: NICOSIA 1926; NICOSIA 1899

SUMMARY: DENKTASH TO ANKARA; DEKLERIS IN ATHENS. TALKS BOG DOWN OVER EXPERTS' TERMS OF REFERENCE. NEXT SESSION INTERCOMMUNAL NEGOTIATIONS SCHEDULED FOR SEPT 21. END SUMMARY.

1. TURK CYPRIOT LEADER DENKTASH UNEXPECTEDLY SUMMONED TO ANKARA MORNING SEPT 12. IN AIRPORT REMARKS, VICE PRESIDENT DENIED TRIP HAS EXTRAORDINARY SIGNIFICANCE AND SAID HE WOULD BRIEF TURKISH FONMIN BAYULKEN PRIOR LATTER'S TALKS AT UNGA WITH GREEK COUNTERPART CAVALLIERATOS. AS ANNOUNCED AFTER SEPT 11 MEETING OF 5, GREEK EXPERT DEKLERIS ALSO LEFT ISLAND SEPT 12 FOR "PERSONAL" VISIT TO ATHENS. IN
CONFIDENTIAL

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PAGE 02 NICOSI 01938 141027Z

ADDITION THESE TRAVELS, GREEK CYPRIOT INTERLOCUTOR CLERIDES

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

HAD LENGTHY SEPT 12 REVIEW OF NEGOTIATIONS WITH ARCHBISHOP.

2. ABOVE ACTIVITY MAY INDICATE SEPT 11 SESSION 5-PARTY TALKS PARTICULARLY SIGNIFICANT. MEETING WAS CALLED TO DISCUSS DEKLERIS' REFUSAL CONSIDER NEW ITEMS RAISED BY ALDIKACTI LAST WEEK. ACCORDING UNSYG REPRESENTATIVE OSORIO-TAFALL AND TURKISH DCM KARACA, POINTS RAISED RELATIVELY MINOR: MAINLY INVOLVE GRANTING TURK CYPRIOT BRANCH PROPOSED LEGISLATURE AUTHORITY PASS BILLS DEALING WITH VARIETY AGRICULTURAL MATTERS. DEKLERIS MAINTAINED ISSUES WENT BEYOND MANDATE GIVEN EXPERTS. OSORIO TRIED BRIDGE GAP BY SUGGESTING EXPERTS BE GRANTED WIDE DEGREE OF LATITUDE DISCUSS ISSUES, SO LONG AS THEY CHECK BACK PERIODICALLY WITH PRINCIPALS, BUT THIS WAS REJECTED--PRESUMABLY BY CLERIDES. ISSUE WILL BE RE-EXAMINED SEPT 21. NEITHER OSORIO NOR KARACA CHARACTERIZED SEPT 11 SESSION AS A CRITICAL ONE.

3. TURK CYPRIOTS TAKE MORE SERIOUS LINE. THEY ARGUE THAT EXPERTS, TO BE EFFECTIVE, MUST BE ALLOWED CONSIDER ANY TOPIC REGARDLESS OF WHETHER IT WAS DISCUSSED AT 5-PARTY LEVEL. IN ADDITION, TURK CYPRIOTS CITE LACK OF PROGRESS ON CENTRAL LOCAL AUTONOMY ISSUE AS INDICATION FRESH APPROACH NEEDED. (IN FACT, FAILURE EXPERTS RESOLVE ISSUES CONCERNING CONTROL OVER LOCAL GOVERNMENT WAS NOT DISCUSSED SEPT 11 SESSION. INTERLOCUTORS BOGGED DOWN OVER TERMS OF REFERENCE IN DISCUSSION LOCAL AUTONOMY, AND EXPERTS DID NOT RPT NOT PRESENT SEPARATE DRAFTS AS TURK CYPRIOT PIO HAD INDICATED--NICOSIA 1926).

4. GREEK CYPRIOTS, TOO, APPARENTLY VIEW DISPUTE IN HARSHER LIGHT. PIO CHRISTODOULOU TOLD US ARCHBISHOP PERSONALLY RE-JECTED ALDIKACTI'S INITIATIVE ON GROUNDS PROPOSALS GO BEYOND AGREED TERMS OF REFERENCE FOR DISCUSSION LOCAL AUTONOMY/ ADMINISTRATION; WOULD LEAD TO UNACCEPTABLE DEGREE TURK CYPRIOT INDEPENDENCE; AND WOULD NOT PRECLUDE TURKISH SIDE RAISING OTHER POINTS AT FUTURE DATE. PIO SAID TALKS WILL "DEAD-LOCK" IF TURKS CONTINUE INSIST ON GOING BEYOND ORIGINAL TERMS OF REFERENCE. (NOTE: WE ARE SURPRISED BY ARCHBISHOP'S PERSONAL INVOLVEMENT WITH PROBE.)

5. COMMENT: ACTIVITY NOTED PARA 1 POSSIBLY COINCIDENTIAL
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PAGE 03 NICOSI 01938 141027Z

AND UNRELATED. DEKLERIS TOLD OSORIO HE HAD TO RETURN ATHENS ARRANGE DAUGHTER'S SCHOOLING. DENKTASH LEFT NICOSIA BEFORE WRITING REPORT ON MEETING AND TURKISH FONMIN PRESUMABLY UNINFORMED ON SPECIFIC POINTS AT ISSUE WHEN HE CALLED MEETING WITH CYPRIOT VICE PRESIDENT. ALSO, CLOSE TIMING SEPT 11 MEETING AND DENKTASH SUMMONS TO ANKARA ARGUES AGAINST LINKAGE. POSSIBLE BAYULKEN MERELY WANTED RUNDOWN CURRENT SATE-OF-PLAY BEFORE SEEING CAVALLIERATOS. WE UNDERSTAND

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

BAYULKEN LEAVING SEPT 15/16 FOR OTHER MEETINGS PRIOR UNGA.

6. ONE HOPEFUL POINT IS THAT, AS TURK CYPRIOTS RUEFULLY CONCEDE, ANKARA LESS UPTIGHT ON LOCAL AUTONOMY DETAILS THAN LOCAL TURKS. ANOTHER HOPEFUL SIGN IS RECENT SPATE OF PRIVATE STATEMENTS FROM GOC OFFICIALS--INCLUDING FONMIN CHRISTOPHIDES TO AMBASSADOR--TO EFFECT GOVT DOES IN SUB ROSA WAY RECOGNIZE VALIDITY TREATIES OF ALLIANCE AND GUARANTEE AND WOULD NOT SACRIFICE AN ACCEPTABLE CONSTITUTIONAL AGREEMENT FOR THE SAKE OF ITS HITHERTO NEGATIVE PUBLIC POSITION ON THE TWO TREATIES. (NICOSIA 1913) WOULD BE USEFUL IF GOC COULD BE CONVINCED CONVEY THIS TO ANKARA IN SOME CREDIBLE FASHION.

7. ON NEGATIVE SIDE, SOME TURK CYPRIOT OFFICIALS (NOTABLY ASSEMBLY PRESIDENT UNEL) HAVE SUGGESTED TCPA SEES SOME MERIT IN STALLING SUBSTANTIVE DISCUSSION LOCAL AUTONOMY UNTIL TURKISH ELECTION OVER AND SHAPE NEW GOVT CLEAR. TURK CYPRIOTS ANTICIPATE JUSTICE PARTY VICTORY AND EXPECT CAGLAYANGIL RETURN FOREIGN MINISTRY. FEEL FORMER FONMIN FIRM SUPPORTER OF THEIR CAUSE. FURTHER PROGRESS IN TALKS WILL REQUIE STRONG PRESSURE FROM ANKARA AND ATHENS. IT IS CONCEIVABLE THAT ATHENS, FOLLOWING DECISION TO CRITICIZE GRIVAS AND ATTEMPT RAPPROCHEMENT WITH MAKARIOS, IS TAKING COLLATERAL STEP OF WORKING WITH TURKEY TO PUSH PARTICIPANTS TOWARD INTERCOMMUNAL AGREEMENTS, AND TURK CYPRIOT PIO CLAIMS THAT THERE HAS BEEN RECENT ENCOURAGING MESSAGE FROM ATHENS TO ANKARA. WE HAVE NO OTHER EVIDENCE, HOWEVER, FOR THIS HOPEFUL HYPOTHESIS. END COMMENT.
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